January 9, 2017

The Honorable Charles E. Grassley
The Honorable Dianne G. Feinstein
United States Senate Committee on the Judiciary
Dirksen Senate Office Building
Washington, D.C. 20510

Dear Chairman Grassley and Ranking Member Feinstein:

We submit this letter in connection with the nomination of Senator Jeff Sessions for the position of Attorney General of the United States. We urge you to reject his nomination because he is ethically unfit to undertake the weighty role of the country's chief law enforcement officer.

We are law professors who have decades of experience as teachers of legal ethics in numerous law schools around the country. Many of us focus our scholarship on lawyers' ethics in the criminal justice system. Some of us served as prosecutors or defense attorneys in state or federal courts prior to our current positions. Some of us continue to litigate trial and appellate criminal cases in law school clinics. All of us strive to uphold the integrity of the legal profession and to inculcate the significance of the values of honesty, trustworthiness, and moral character in those we educate and train to be lawyers.

As Attorney General of Alabama, a position analogous to, if less powerful than, that of the nation's chief prosecutor, Senator Sessions demonstrated that he lacked the fundamental qualities required for the job. Our conclusion is based upon our knowledge, training, experience, scholarship, and relevant ethics rules and standards, as well as the judicial opinions of the Circuit Judge of Jefferson County and the 11th Circuit Court of Appeals. We have also reviewed the letter of Professor Bennett Gershman submitted to this Committee that details the facts underlying Senator Sessions' handling of that case as the Attorney General of Alabama.¹

¹ Letter of Professor Bennett Gershman to Honorable Charles Grassley and Dianne Feinstein, January 6, 2017.

As more fully set forth in Professor Gershman's letter, in 1995, the Office of the Alabama Attorney General investigated and prosecuted TIECO, an industrial equipment sales company, and a number of its employees, in what it publicly proclaimed to be the case of the "greatest magnitude that the Attorney General's Office had undertaken in the last twenty-five years." In a stunning dismissal of all ten indictments, Judge James S. Garrett, Circuit Judge of Jefferson County, Alabama, excoriated the Office of the Attorney General. The Court held that "the misconduct of the Attorney General in this case far surpasses in both extensiveness and measure the totality of any prosecutorial misconduct ever previously presented to or witnessed by this Court.... The misconduct is so pronounced and persistent that it permeates the entire atmosphere of this prosecution and warrants a dismissal of these cases."

Among the facts cited by the Court to support this conclusion were the following:

- (1) "the Attorney General's repeated refusals and failures to produce exculpatory evidence":⁵
- "the Attorney General's repeated denials of the very existence of exculpatory evidence subsequently discovered by the Defendants";⁶
- (3) "the flagrant disregard of the constitutional rights of those accused";⁷
- (4) "the completely incredible and deceptive testimony of so many witnesses this Court treated as officers of the court (some of whom were either assistants or agents for the Attorney General)";8
- (5) "the Attorney General's refusal and/or failure to comply with the previous discovery orders issued by this Court"; 9 and
- (6) the "apparent changing of evidence." 10

In describing the misconduct, the court made clear that the listed misconduct was "only a summary" of some of the misconduct in the case. 11

In an uncommon conclusion for any court, Judge Garrett said that "this Court can only conclude it is dealing with either intentional and deliberate misconduct or conduct so reckless and

Opinion of James S. Garrett, Circuit Judge of Jefferson County, Alabama, *State of Alabama v. TIECO, et al.*, Case No. CC-96-2961 (July 16, 1997) at 4 (hereinafter cited as "Op.").

³ Op. at 2.

⁴ Op. at 13.

⁵ Op. at 2.

⁶ Id.

⁷ *Id.*

⁸ Id.

Op. at 11.

¹⁰ Op. at 13.

¹¹ Op. at 13.

improper as to constitute conscious disregard for the lawful duties of the Attorney General and the integrity and dignity of this court and this Judge."¹²

Judge Garrett contrasted the shocking conduct of the Attorney General's Office in *TIECO* with cases of prosecutorial misconduct based upon a single failure to produce exculpatory evidence or other lesser misconduct. According to the Court, the poor system of supervision and management within Attorney General Sessions' office contributed to the pervasive misconduct in *TIECO*.¹³

Upon examination of the detailed facts in this case, we concur with Professor Gershman's conclusion that "Senator Sessions, as the chief law enforcement officer in the State of Alabama, together with his assistants and investigators, engaged in a pattern of flagrant, willful and repeated misconduct, which undermined the integrity of the criminal justice system, harmed the reputation of entities and individuals who were wrongfully accused of criminal conduct, and violated the ethical and constitutional duties of a prosecutor to serve the cause of justice fairly, and the administration of criminal law with dignity and respect." 14

The *TIECO* case, one of the last cases prosecuted by Senator Sessions as a state attorney general, is a most pointed example of how Senator Sessions might administer justice as Attorney General of the United States.

The integrity and legitimacy of our country's legal system depend upon the ethical leadership of those in positions of authority. The Attorney General is this country's chief "Minister of Justice." Senator Sessions has demonstrated that he is unqualified for this role.

Respectfully,

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¹² Op. at 2.

¹³ Op. at 4-6.

¹⁴ Letter from Bennett Gershman at 11-12.

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