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RTTUZYUW RUENAAA5910 2750211-UUUU--RUERNA;
ZNR UUUUU ZEO COLLECTIVE-R/I (RUERNA) CONTAINED DO NOT REENTER
R 011844Z OCT 75
FM SECNAV WASHINGTON DC
TO ALNAV

BT
UNCLAS //N11011//
ALNAV 060/75

- COASTAL ZONE MANAGEMENT POLICY
- A; PUBLIC LAW 92-583 -- COASTAL ZONE MANAGEMENT ACT
- B; NAVFACINST 11010,45B OF 28 MAY 74
- C; NAVFACINST 11010,29C OF 22 JUN 71
- D; OPNAVINST 3100,5C OF 8 AUG 74
- E; SECNAVINST 6240,6D OF 21 JAN 75
- F; OPNAVINST 6240,3D OF 24 APR 75
- G; MCQ P11000,8A

1. SUMMARY: THIS ALNAV PROVIDES INTERIM POLICY AND PROCEDURES GOVERNING DEPARTMENT OF THE NAVY PARTICIPATION IN STATE COASTAL ZONE MANAGEMENT PROGRAM DEVELOPMENT AND IMPLEMENTATION; SPECIFICALLY, IT NOTES THAT THE DEPARTMENT OF THE NAVY WILL WORK WITH STATE COASTAL ZONE MANAGEMENT OFFICIALS TO ACHIEVE COORDINATED PLANNING ON BOTH NAVY AND ADJACENT PROPERTIES, AND WHILE ALL

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DEPARTMENT OF THE NAVY LAND HOLDINGS ARE TECHNICALLY EXCLUDED FROM A STATE'S COASTAL ZONE, THE DEPARTMENT WILL NONETHELESS MAKE MAXIMUM EFFORT TO ACHIEVE THE OBJECTIVES OF APPROVED STATE COASTAL ZONE MANAGEMENT PROGRAMS ON NAVY AND MARINE CORPS PROPERTY.

2. REFERENCE A ESTABLISHES A NATIONAL POLICY TO PRESERVE, PROTECT, DEVELOP AND WHERE POSSIBLE, RESTORE OR ENHANCE THE RESOURCES OF THE NATION'S COASTAL ZONE. STATES AND TERRITORIES ARE ENCOURAGED TO EXERCISE THEIR FULL AUTHORITY OVER THE LANDS AND WATERS OF THE COASTAL ZONE WITH THE FULL COOPERATION OF FEDERAL AND LOCAL GOVERNMENTS. IN DEALING WITH LAND AND WATER USE DECISIONS OF MORE THAN LOCAL SIGNIFICANCE, NATIONAL DEFENSE IS HIGHLIGHTED AS AN ESSENTIAL ELEMENT OF THE NATIONAL INTEREST AND ONE OF THE HIGH PRIORITY USES OF THE AIR, LAND AND WATER RESOURCES OF THE NATION'S COASTAL ZONE.

3. THE DEPARTMENT OF THE NAVY, BECAUSE OF ITS MISSION AND EXTENT OF CONTROLLED PROPERTY IN THE COASTAL ZONE, IS A SIGNIFICANT USER OF COASTAL PROPERTY, AIR SPACE, AND OFFSHORE PUBLIC LANDS AND WATERS, AND MOST NAVY ACTIVITIES MUST BE IN A COASTAL ZONE LOCATION; HENCE, EXISTING AND FUTURE REQUIREMENTS FOR NAVY OPERATIONS AND ACTIVITIES MUST BE RECOGNIZED AND PROVIDED FOR WITHIN STATE COASTAL ZONE MANAGEMENT PROGRAMS, RECOGNIZING THIS NEED TO MEET NATIONAL DEFENSE

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REQUIREMENTS AS WELL AS THE OBJECTIVES OF THE STATES CONCERNED; IT IS THE POLICY OF THE DEPARTMENT OF THE NAVY TO:

A. ENCOURAGE AND ASSIST COASTAL STATES IN THE DEVELOPMENT OF THEIR COASTAL ZONE MANAGEMENT PROGRAMS THROUGH: (1) EARLY AND CONTINUING CONTACT AND COORDINATION WITH AUTHORIZED STATE OFFICIALS TO INSURE THAT COASTAL STATES ARE FULLY INFORMED OF THE VIEWS AND REQUIREMENTS OF THE NAVY AND MARINE CORPS WITH RESPECT TO LANDS, FACILITIES, CURRENT AND PROPOSED OPERATIONS, AND OTHER ACTIVITIES LOCATED OR OCCURRING IN THE STATE'S COASTAL ZONE; (2) COORDINATED PLANNING WITH RESPECT TO NAVY PROPERTIES AND ADJACENT NON-NAVY PROPERTIES WITH THOSE STATE, METROPOLITAN, REGIONAL AND LOCAL COASTAL ZONE PLANNING AGENCIES AUTHORIZED TO DEVELOP AND ADMINISTER STATE COASTAL ZONE MANAGEMENT PROGRAMS; AND (3) PROGRAMS WHICH PERMIT REVIEW OF DEPARTMENT OF THE NAVY MASTER PLANS, GENERAL DEVELOPMENT MAPS AND OFFSHORE OPERATING AREA REQUIREMENTS IN ACCORDANCE WITH OMB CIRCULAR A-95 AND REFERENCES B, C AND D; AND

B. WHEN ENGAGED IN OPERATIONS, ACTIVITIES, PROJECTS OR PROGRAMS IN OR ON COASTAL LANDS OR WATERS CONTROLLED BY THE DEPARTMENT OF THE NAVY THAT DIRECTLY AFFECT, OR MAY AFFECT, A STATE'S COASTAL ZONE, COOPERATE AND PARTICIPATE WITH AUTHORIZED STATE, LOCAL AND REGIONAL

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COASTAL ZONE MANAGEMENT AGENCIES IN EFFECTUATING THE PURPOSES OF REFERENCE A. IN THIS REGARD, THE DEPARTMENT OF THE NAVY WILL MAKE MAXIMUM EFFORT WITHIN EXISTING RESOURCES TO ACHIEVE THE OBJECTIVES OF APPROVED STATE COASTAL ZONE MANAGEMENT PROGRAMS ON LANDS AND WATERS CONTROLLED OR USED BY THE DEPARTMENT OF THE NAVY, AND CONDUCT ALL DEPARTMENT OF THE NAVY FUNCTIONS WHICH DIRECTLY AFFECT A COASTAL ZONE IN A MANNER WHICH IS TO THE MAXIMUM EXTENT PRACTICABLE CONSISTENT WITH APPLICABLE APPROVED STATE MANAGEMENT PROGRAMS, AND

C. ACTIVELY PARTICIPATE IN A PROGRAM TO PROTECT AND ENHANCE THE QUALITY OF THE ENVIRONMENT, THROUGH ADHERENCE TO ALL APPLICABLE REGULATORY STANDARDS, BY INITIATING PLANNING AND PROGRAMMING ACTION AND BY EXECUTING SUCH ACTIONS IN ACCORDANCE WITH APPROPRIATE ENVIRONMENTAL LEGISLATION AND EXECUTIVE ORDERS AS PRESCRIBED IN REFERENCES E, F AND G.

4. THIS POLICY RECOGNIZES THAT ALL FEDERAL PROPERTIES OWNED, LEASED, LICENSED OR OTHERWISE HELD OR ADMINISTERED BY THE DEPARTMENT OF THE NAVY FALL OUTSIDE THE STATUTORY DEFINITION OF COASTAL ZONE BUT UNDERSCORES THE FACT THAT IN MOST CASES THERE WILL BE FULL SCALE SUBSTANTIVE COMPLIANCE WITH APPROVED STATE COASTAL ZONE MANAGEMENT PROGRAMS, HOWEVER, COMPLIANCE WITH STATE AND LOCAL

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REQUIREMENTS AND PROCEDURES OF PURELY AN ADMINISTRATIVE NATURE (E.G. PERMITS, LICENSES, SERVICE CHARGES AND FEES, VARIANCES, ETC.) IS NOT REQUIRED AND SPECIFICALLY EXCLUDED FROM THIS POLICY AND NOTHING IN EITHER REFERENCE A OR THIS POLICY DIMINISHES EXISTING DEPARTMENT OF THE NAVY JURISDICTION, RESPONSIBILITIES OR RIGHTS IN ITS COASTAL

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ZONE PROPERTY OR COASTAL AREAS. IT IS LIKEWISE THE PURPOSE OF THIS POLICY TO INSURE THAT MOST POTENTIAL DIFFERENCES ARE RESOLVED IN THE PROGRAM DEVELOPMENT STAGES THROUGH ACCOMMODATION AND COOPERATION BY ALL PARTIES INVOLVED SO THAT WHEN FINAL APPROVAL IS OBTAINED, THE PARTICULAR MANAGEMENT PROGRAM REFLECTS IN UNDERSTANDABLE AND UNAMBIGUOUS TERMS THE MUTUAL OBJECTIVES OF ALL PARTICIPANTS. THE POLICY ALSO ACCEPTS THE FACT THAT FROM TIME TO TIME, AS AN EXCEPTION TO THE USUAL, THERE MAY BE A NEED TO RELY ON THE PURPOSE OF THE EXCLUSIONARY CLAUSE AND THE QUALIFICATIONS IN THE CONSISTENCY PROVISION BECAUSE OF CONFLICTS INVOLVING NAVY OR MARINE CORPS FUNCTIONS WHICH CANNOT, WITHOUT SERIOUS PENALTIES, ECONOMIC, OPERATIONAL OR OTHERWISE, BE RECONCILED WITH STATE OBJECTIVES. WITHIN THE DEPARTMENT OF THE NAVY, CNO (OP-094) AND CMC (DCOS (S&L)) HAVE BEEN ASSIGNED RESPONSIBILITIES FOR COASTAL ZONE MANAGEMENT AFFAIRS AT THE FEDERAL LEVEL, AT THE STATE LEVEL, NAVAL

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DISTRICT COMMANDANTS, COMNAVFORCARIB AND COMNAVFORMARIANAS HAVE BEEN DESIGNATED AS POINTS OF CONTACT FOR COORDINATION AND LIAISON WITH DESIGNATED STATE COASTAL ZONE MANAGEMENT AGENCIES. BECAUSE OF THE DIVERSITY OF THE DEPARTMENT OF THE NAVY INTERESTS, EXTENSIVE COORDINATION INVOLVING FLEET COMMANDERS, OP-AREA COORDINATORS, NAVFAC PACCOM AND ITS ENGINEERING FIELD DIVISIONS, OTHER MAJOR CLAIMANTS, AND LOCAL ACTIVITIES IS REQUIRED. FURTHER IMPLEMENTING GUIDANCE WILL BE PROVIDED BY CNO AND CMC.

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